IMPROVING FLOOD MANAGEMENT, PREDICTION AND MONITORING

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COMMUNITY, ENVIRONMENT AND DISASTER RISK MANAGEMENT VOLUME 20

IMPROVING FLOOD MANAGEMENT, PREDICTION AND MONITORING: CASE STUDIES IN ASIA

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This volume of the *Community, Environment and Disaster Risk Management* book series focuses on improving flood management, prediction and monitoring based on case studies particularly in Malaysia. The chapters included in the volume consist of research papers presented at the Conference on Flood Catastrophes in a Changing Environment jointly co-organized by the Centre for Environmental Sustainability and Water Security (IPASA), Universiti Teknologi Malaysia, Asian Network on Climate Science and Technology (ANCST), Southeast Asia Disaster Prevention Research Institute (SEADPRI) – Universiti Kebangsaan Malaysia, and Malaysia-Japan International Institute of Technology (MJIIT) on 15–16 November 2016 at Universiti Teknologi Malaysia City Campus, Kuala Lumpur, Malaysia.

The theme of this volume is unique and rather peculiar 'Integrating EVERYTHING'. This does not mean that there is paucity in focus, but it is to reflect the complexity involved in order to deal with issues regarding calamity or catastrophes. This volume is aimed to cover three main phases that may be simplified as triple Ps: Pre-disaster, Present/during disaster and Post-disaster. These processes involve immense planning, formulation of strategy, preparedness at all levels including the community, early warning system, rescue operation and dealing with the traumatized victims. The volume is hoped to broadly cover various disciplines and matters related to flood management. It is fortunate to have authors and contributors who are expert in flood disaster related fields to share experiences, ideas and view of and solutions that can be implemented to improve flood management and flood risk reduction in Asia particularly in Malaysia.

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ADAPTATION STRATEGIES FOR FLOOD MITIGATION IN PAHANG RIVER BASIN

Nor Diana Mohd Idris, Chamhuri Siwar, Rospidah Ghazali and Nurul Ashikin Alias

ABSTRACT

This chapter explores the ways in which residents in Pekan, Kuantan and Temerloh districts dealt with extreme floods in the Pahang River Basin. The data were based on a survey of 602 respondents who were affected by the floods, using a set of questionnaire in a face-to-face interview conducted in June 2015. Results of the study show that the flood has destructed the livelihood, crops and small business activities of the affected communities. Vulnerabilities of the communities are linked to the lack of flood warning, landlessness, unstable housing and food insecurity, in addition to female-headed households with financial burden. Community empowerment is necessary for recovering and reducing the loss and damages incurred and improving the quality of life. The prevention and coping measures aim to reduce risk of disasters for the communities in areas that are most vulnerable and less resilient. Flood preparedness is a good preventive measure to limit the negative impacts of extreme flooding in the future. Upgrading of communication system, diversification of income and strengthening of social institution networks are most appropriately recommended for flood adaptation and mitigation strategies.

Keywords: Flood; flood mitigation; adaptation strategies; Pahang River Basin; vulnerability; preparedness

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INTRODUCTION

River flood poses a serious threat to millions of people living in river basins worldwide. It is one of the effects of climate change that brings about damage and destruction of large and/or significant loss of human life (Chan, 2012). Malaysia exhibits annually increasing trends in temperature per decade, by 0.15-0.25°C, lower than the global average which is 6°C by 2100 (Tangang et al., 2012). However, the rates of warming for the last 40 years were as high as 4°C per decade for several locations in Malaysia (Tangang, Juneng, & Reason, 2007). The increasing temperatures have led to significant impact on the livelihood of locals due to the resulting high rate of melting ice, glacier retreat, drought and floods. Climate events related to the disasters and shocks are even more prominent if we look back at the records in Malaysia. Large numbers of human lives have been affected by the floods, namely in Kelantan, Terengganu and Pahang. Similarly, greater numbers of livelihood assets of the poor have been severely damaged by climate-related disasters which are found to be still unreported. Therefore various adaptation and vulnerability reducing projects are urgently needed to cope with the highly precarious state of the victims and their livelihoods throughout Malaysia. For this, it is first essential to identify the socio-economic, health and well-being impacts of floods on vulnerable places, communities as well as the magnitude and aspects of livelihood vulnerability in Malaysia. Flooding is a recurring seasonal event in Malaysia. About 29,800 km² or 9% of the total of land are located in flood-prone areas and it affects almost 4.82 million people, which are around 22% of the total population of Malaysia (Sani et al., 2012). In fact, floods are mostly associated with climate variability whereby flooding is speculated to become more serious in the future and its occurrence is expected to increase in duration, number and frequency. The most immediate and serious consequence of heavy rain is the flooding of river basin through both inundation and recession. Flooding creates many risks, including impacts on health and well-being, damage of ecosystems and disruption of people's lives. The severity of flood impacts may further increase in the future due to climate change. In many places, climate change will not only be exhibited as a gradual change in average condition, but also as a change in the frequency and intensity of extreme events, such as heavy rainfall or drought, or periods of extreme cold or heat (IPCC, 2007). The most severe natural disaster that is experienced in Malaysia is flood (Sani et al., 2012). Pahang River Basin is subjected to flood almost every year, but the 2014 flood incident was one of the worst flood disasters that have ever occurred. River flood exposes the population to multiple risks, namely physical, mental, health and their related threats. The aim of the study was to explore the ways in which the residents of Pekan, Kuantan and Temerloh districts dealt with the extreme floods in the Pahang River Basin. Adaptation and mitigation strategies to deal with the climate change and climate variability can help identify and characterise actions that can ameliorate the adverse impacts

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on the socio-economic, health and well-being status of communities along the Pahang River and their households.

STUDY AREA

Pahang River Basin is in the central part of the Peninsular Malaysia sandwiched by the Titiwangsa Range in the west and Timur range in the east, both of which expand in the north-northeastern direction, at latitude N2° 48'45"-N3° 40'24", E 101° 16'31''-E103° 29'34". With the length of 435 km, it covers about 29,300 km² of catchment area, of which 27,000 km² is in Pahang and 2,300 km² in Negeri Sembilan and provides ecosystem services to 1.9 million residents who live along the river to sustain their livelihood (JICA, 2011). The annual rainfall varies from 1,700 to 2,800 mm within the basin (mean annual rainfall obtained across 10 years). The high intensity of rain (>60 mm/hour, 200-450 mm/day) at the upstream river increases the quantity of water in the river and causes it to overflow. Most of the residential areas are located at the lowland and the floodplain region and amidst the bad irrigation system, especially in big residential areas. Temerloh faces a larger magnitude of flooded area because it is located at the confluence of main tributaries (Sg. Jelai and Sg. Tembeling) at the midstream area. Pekan is located within the lowland area and experiences larger magnitude of flood at the downstream area. Meanwhile, Kuantan is irrigated by the Kuantan River and several other small rivers such as Belat River, Tiram River and Pandan River. It is located at a downstream area. These three districts are flood-prone areas and experience the recurring seasonal event during the period of October to December.

MATERIAL AND METHOD

To investigate the ways in which residents in Pekan, Kuantan and Temerloh districts dealt with the extreme floods in the Pahang River Basin community, the present study utilised a mixed-method of quantitative and qualitative techniques. Data were collected using of a structured socio-economic questionnaire containing both open and close-ended items. The questionnaire administration was cross-sectional in nature. It was designed, tested and administrated at the household level. The study employed mainly primary data sources from respondents in Temerloh, Pekan and Kuantan districts. These are the most floodaffected areas in Pahang and encountered the adverse impacts of the 2014/2015 flood. The study was conducted within the period of six months after the aftermath which was in June 2015. Face-to-face interviews were conducted with 602 residents who were chosen through the stratified random sampling technique. Data obtained were analysed using Statistical Package for Social Science (SPSS) for Windows version 21. Descriptive statistics such as frequency distribution, observation scale as well as range and percentage value are widely used to quantitatively discuss and justify arguments.

RESULTS AND DISCUSSION

Demographic Characteristics

The discussions of the results begin with the profiling of demographic characteristic of the respondent in terms of strata, gender, age, ethnicity and education level to portray the socio-economic status of Pekan, Kuantan and Temerloh residents who live in the study area. Altogether, 610 questionnaires were successfully distributed among the respondents, with a total return of 602 usable questionnaires. This indicates a response rate of 97%.

As illustrated in Table 1, in terms of strata, the result shows that the distributions of respondents are mainly in the rural areas, with 75% of respondents

(1) Demographic Characteristic of Respondent by District			
Item	Pekan $(n = 200)$	Kuantan $(n = 200)$	Temerloh $(n = 202)$
Strata			
Urban	50 (25.0%)	145 (72.5%)	74 (36.6%)
Rural	150 (75.0%)	55 (27.5%)	128 (63.4%)
Gender			
Male	167 (83.5%)	103 (51.5%)	114 (56.4%)
Female	33 (16.5%)	97 (48.5%)	88 (43.6%)
Age			
19-40 years	39 (19.5%)	99 (49.5%)	44 (21.8%)
41-65 years	143 (71.5%)	88 (44.05)	119 (58.9%)
> 65 years	18 (9.0%)	13 (6.5%)	39 (19.3%)
Mean	50.2	42.6	51.2
Ethnic			
Malay	199 (99.5%)	191 (95.5%)	199 (98.5%)
Chinese	-	4 (2.0%)	_
Indian	-	_	2 (1.0%)
Orang Asli	1 (0.5%)	_	1 (0.5%)
Others	-	5 (2.5%)	_
Level of education			
Degree	4 (2.0%)	23 (11.5%)	9 (4.5%)
Certificate	-	2 (1.0%)	1 (0.5%)
STPM/Diploma	6 (3.0%)	19 (9.5%)	11 (5.4%)
SPM	86 (43.0%)	81 (40.5%)	79 (39.1%)
SRP/PMR	44 (22.0%)	33 (16.5%)	38 (18.8%)
Primary school	54 (27.0%)	32 (16.0%)	62 (30.7%)
No schooling	6 (3.0%)	10 (5.0%)	2 (1.0%)

Table 1. Demographic Characteristic, Perception of Respondents to Prevention Measures and Resilience Indicators by Districts.

(1) Demographic Characteristic of Respondent by District			
Item	Pekan (<i>n</i> = 200)	Kuantan $(n = 200)$	Temerloh $(n = 202)$
Household income			
No income	_	_	3 (1.5%)
<myr1,000< td=""><td>77 (38.5%)</td><td>38 (19.0%)</td><td>103 (51.0%)</td></myr1,000<>	77 (38.5%)	38 (19.0%)	103 (51.0%)
MYR1,001-MYR2,000	74 (37.0%)	104 (52.0%)	65 (32.2%)
MYR2,001-MYR3,000	23 (11.5%)	29 (14.5%)	21 (10.4%)
MYR3,001-MYR4,000	15 (7.5%)	15 (7.5%)	8 (4.0%)
>MYR4,000	11 (5.5%)	14 (7.0%)	2 (1.0%)

Table 1. (Continued)

(2) Perception of Respondent to Prevention Measures to Reduce the Impact of Flood by District

Item	Pekan (%)	Kuantan (%)	Temerloh (%)
To protect vehicle from flood damage	1		
Parking at a high place	63.0	76.5	75.7
Prepare canoe or boat	59.5	46.5	71.8
To prevent inundation/damage of houses			
Build higher-storey houses	44.5	66.5	57.9
Increase floor heights	44.0	62.0	49.0
Build up structures with concrete material	22.0	55.0	39.6
Keep ditches clean	76.5	87.5	68.3
To protect households properties from flood date	mage		
Elevate (e.g. place under rooftops)	55.0	77.5	81.7
To protect standing crops from flood damage			
Harvest premature crops	40.5	23.0	50.0
Store seedling	40.0	8.5	58.4
To protect livestock			
Move to a high place/hill side	41.0	43.0	80.2
Shift to relative area	24.5	43.0	64.4

(3) Resilience Indicators of Flood of Respondents by District

Pekan $(n = 200)$	Kuantan $(n = 200)$	Temerloh $(n = 202)$
179 (89.5%)	162 (81.0%)	191 (94.6%)
21 (10.5%)	38 (19.0%)	11 (5.4%)
89 (44.5%)	97 (48.5%)	153 (76.5%)
61 (30.5%)	27 (13.5%)	25 (12.5%)
24 (12.0%)	35 (17.5%)	9 (4.5%)
15 (7.5%)	6 (3.0%)	4 (1.9%)
	Pekan (n = 200) 179 (89.5%) 21 (10.5%) 89 (44.5%) 61 (30.5%) 24 (12.0%) 15 (7.5%)	Pekan $(n = 200)$ Kuantan $(n = 200)$ 179 (89.5%)162 (81.0%)21 (10.5%)38 (19.0%)89 (44.5%)97 (48.5%)61 (30.5%)27 (13.5%)24 (12.0%)35 (17.5%)15 (7.5%)6 (3.0%)

(1) Demographic Characteristic of Respondent by District			
Item	Pekan (<i>n</i> = 200)	Kuantan $(n = 200)$	Temerloh $(n = 202)$
>24 hours	7 (3.5%)	2 (1.0%)	_
No answer	4 (2.0%)	33 (16.5%)	11 (5.4%)
Ready to be evacuated*			
Immediately	42 (21.0%)	61 (30.5%)	94 (47.0%)
Always prepared	132 (66.0%)	94 (47.0%)	105 (52.5%)
No prepared	6 (3.0%)	5 (2.5%)	3 (1.5%)
Period of recovering from flood			
<1 month	66 (33.0%)	101(50.5%)	40 (19.8%)
1–6 months	128 (64.0%)	62 (31.0%)	90 (44.6%)
7–12 months	3 (1.5%)	23 (11.5%)	21(10.4%)
>a year	3 (1.5%)	14 (7.0%)	51 (25.2%)
Plan to move to other place			
No	134(67.0%)	81 (40.5%)	177 (87.6%)
Will move	6 (3.0%)	8 (4.0%)	4 (1.9%)
Perhaps	25 (12.5%)	23 (11.5%)	4 (1.9%)
Not sure	35 (17.5%)	88 (44.0)	17 (8.4%)

Table 1.(Continued)

Source: Field Survey, 2015.

Note: *Those who have evacuated.

living in Pekan and 63.4% in Temerloh, while 72.5% of the respondents in Kuantan reside in urban areas. Overall, 55.3% of respondents live in rural areas and 44.7% dwell in urban areas. The male-headed households form 63.8% while female-headed households form 36.2% of all households. The age of the respondents ranged between 19 and over 60 years old. The greatest number of respondents (58.1%) is from the age group of between 41 and 65 years old. The second largest group of respondents (30.1%) are between 19 and 40 years, while 11.1% of the respondents are aged above 66 years. The mean age of respondents by districts ranged between 43 and 51 years old. In terms of ethnicity, almost 98% of respondents are Malay. However, there is a small portion of respondents of other ethnicity such as Chinese (0.7%) and others (0.8%) who are located in the urban area (Kuantan), whereas Indian (0.3%) and Orang Asli (indigenous people) (0.3%) are mostly located in the rural area. In terms of education, 40%of respondents have secondary school certificate. Furthermore, up to 90% of respondents obtained at least primary level of education. Meanwhile, small portions (3.0%) of respondents are illiterate. In terms of income, about 76% of respondents earn less than MYR2,000 per month, which falls under the lowincome group. From the socio-economic characteristics and profiling of respondents in the study areas, it can be concluded that most of the respondents are vulnerable to floods that occur in the Pahang River Basin.

Loss and Damage

Loss and damage is an issue of growing importance for the international community, as no country will escape the impacts of climate change (IPCC, 2014). The complete and irrecoverable loss of some things and the repairable damage of other things due to the impacts of human-induced climate change (Saleemul Huq, 2014) result in the extreme events and slow-onset processes (UNFCC, 2012; Warner et al., 2012). Although there is no universally agreed definition of loss and damage, a working definition has been proposed, which is 'the negative effects of climate variability and climate change that people have not been able to cope with or adapt to' (Warner et al., 2012). The value of losses in terms of financial by the residents of Pekan, Kuantan and Temerloh due to the flood incidents included the damage to property, collapse of housing and building, damages to crops and livestock and replacement of household items.

About 24% of respondents mentioned that their loss was in the range of RM2,001 to MYR5,000 due to flooding, while 16.4% said their loss was minimal, which is less than MYR100. Overall, more than one-third (72.9%) of the respondents reported facing a total loss of less than MYR5,000. About 27.1% of the respondents faced losses and damages worth MYR5,000 and above. By districts, 54.1% respondents from Temerloh experienced damages and losses totalling between MYR5,000 and MYR50,000. In Pekan, majority of the respondents (85.5%) experienced losses of less than MYR2,000 and the rest incurred losses within the range of MYR2,001 to MYR50,000. Meanwhile, in Kuantan, 87.5% said they lost over MYR5,000 worth of assets and 12.5% of respondent faced total losses of over MYR10,000. The result of this investigation shows that residents in Temerloh district were more disadvantaged in terms of total loss and damage incurred compared to other districts. Houses belonging to 15 respondents (7.4%) were damaged by flood and 10.4% experienced damages to crops such as palm oil and rubber, besides poultry, chicken pens, orchards and vegetables. Loss and damage emanating from climate change impacts can be economic in nature, such as loss of income or damage to property and assets, and non-economic, which include the cultural, social and mental impacts, as well as the loss of biodiversity and ecosystem services, among others (Morissey & Oliver-Smith, 2013). From these results, it is very obvious that flooding has caused untold hardships to residents of Temerloh, and there is an urgent need to ameliorate the suffering of the people by the appropriate stakeholders. The Ministry of Agricultural and Agro-Based Industry under the Department of Agriculture should take action by providing compensations for damages and losses (including for production means) as an endeavour to reduce serious misery. This could serve as recovery means for the losses incurred and ease the burden of residents who are victimised by flooding. The government should develop a compensation mechanism which includes the cost of production such as fixed and variable inputs, including labour and technology and damaged value of crops.

Economic Losses

The economic impacts of flooding are identified through the changes observed in income and poverty levels, income groups and the adverse impacts on livelihoods for those relying on nature as their daily source of income. In Malaysia, the method used to measure income poverty is Poverty Line Income (PLI), which categorises poverty groups by certain income levels. By referring to the PLI for 2014, food and non-food poverty line was used to identify the hard-core poor group as those with the household income of below MYR520 per month. Meanwhile, those with household income of less than MYR830 per month are considered as poor, while a non-poor household earns MYR830 and above per month. Furthermore, the distribution of respondents' income for this study was categorising to hard-core poor, poor and non-poor based on PLI (Economic Planning Unit, 2012). The study shows that more than 50% of respondents earn MYR1,500 and below per month. This indicates that the households affected by the flood are mostly in the low-income category. The floods led to the increase of households in hard-core poor group by 23% overall, and by 1.5%, 0.5% and 6.5% for Pekan, Kuantan and Temerloh, respectively, which are higher than Pahang state hard-core poverty level (0.3%) for the year 2009 (Economic Planning Unit, 2009). In comparison, overall, the poor category decreased by 9.72%, while the non-poor decreased by 3.2%. For the bottom 40% of the groups, there figures remain unchanged for Pekan, while in Kuantan and Temerloh, there was a reduction of 0.5% and 3%, respectively.

Basically, Pekan and Temerloh residents are located in rural areas, with agriculture and related resources of nature as the main sources of livelihood. The effect of climate change which led to floods has affected their income sources. The sources of income consisted of agricultural income, non-agricultural and other incomes. Agricultural income encompassed incomes from main crops, others crop, livestock and wages for agriculture activities. Non-agricultural income was drawn from wages/salaries and businesses, while other incomes were from items such as spouse's income, remittance, transfer of payment (pension and government assistance), dividends from savings and investments. The flooding has brought about significant impacts on 109 respondents relying on agricultural activities as their source of livelihoods. More than 60% of farmer's incomes are derived from agricultural sources for 49 respondents in Pekan, 57% for 40 respondents in Temerloh and 41% for 15 respondents in Kuantan. This shows that a great and considerable portion of household income for the population under study was derived from agricultural sources. The reduction of incomes in the range of between 24.7% and 31.2% in farmer's average income in these three districts due to the damages of crops such as rubber, oil palm, paddy and short-term crops like chilli, vegetables and maize, caused revenue loss and subsequently reductions in the sources of households income. Loss of livestock, disruption of business activity, loss of jobs and the need for more expenditure to